

Central Wasatch Commission Meeting Minutes
Salt Lake City and County Building
451 South State Street, Salt Lake City, UT 84111
February 5, 2018

The Central Wasatch Commission Board members met in open meeting on February 5, 2018, at 3:00 p.m. in the Salt Lake City Council Chambers.

Attendee Name	Title	Status
Andy Beerman	Commissioner	Present
Jackie Biskupski	Vice Chair	Present
Carlos Braceras	Commissioner	Excused
Jim Bradley	Commissioner	Present
Ben McAdams	Commissioner	Excused
Chris McCandless	Chair	Present
Mike Peterson	Commissioner	Present
Laura Briefer	SLC Public Utilities Director	Present
Carly Castle	SLC Special Projects Manager	Present
Michelle Kellogg	Park City Recorder	Present

A. Opening and Approval of December 18, 2017 Minutes:

Acting Chair Biskupski called the meeting to order. She noted some edits to the December 18th minutes, including that Commissioner Beerman was absent and Laura Briefer was staff, not legal counsel as indicated. Also, the name Maren on Page Two should be Van Maren.

Commissioner McCandless moved to approve the December 18, 2017 minutes as amended. Commissioner Peterson seconded the motion.

RESULT: APPROVED

AYES: Commissioners Biskupski, McCandless and Peterson

ABSTAINED: Commissioner Beerman

EXCUSED: Commissioners Braceras, Bradley and McAdams

B. Public Comment:

Steve Van Maren commented on the proposed changes to the bylaws and noted when other officers were elected, they should be at the same time, and also there was no term of office indicated. He commented that it was a long time between meetings and asked for more frequent meetings to get work done.

Harris Sondak, Alta Mayor, requested that the Town of Alta become a member of the Commission. He suggested criteria to be considered a member, and stated Alta was a municipality which was a government entity, the borders adjoined and were part of the study area, the town had its own zoning, was a proponent of preservation, vehicles accessed the town by SR 210, and the town was focused on recreation.

Carl Fisher, Executive Director of Save Our Canyons, indicated people were anxious about the Little Cottonwood Canyon EIS process. The main concern was that the conservation pieces of CWC were not a priority. He asked to prioritize the Conservation Act in Washington. He also expressed concern about modifications made to land exchanges, and thought CWC needed to look at the land exchanges. He heard that mining claims were being exchanged for service rights, which was concerning to the conservation and recreation community. He also indicated House Bill 136 would prohibit entities from engaging in issues of importance on our public lands, and noted this bill would be discussed at the House Natural Resources Committee tomorrow morning.

Doug Fry stated he represented the Big Cottonwood Community Council. A three piece study was commissioned and it was now complete. It highlighted the concerns of transportation, toilets and trails for this area. He indicated the study could be found on www.bigcottonwoodcommunity.org and he had hard copies with him for those in attendance.

John Knoblock represented the Bonneville Shoreline Trail Committee and Trails Utah. He indicated that during the Mountain Accord, there was consensus on an environmental dashboard and a trails plan. He wanted to make sure the CWC was familiar with the draft trails plan because he wanted a plan and process put into place for moving forward with that plan. He also requested that CWC revisit the Bonneville Shoreline Trail and the alignment of wilderness with respect to the Central Wasatch Natural Conservation and Recreation Area legislation.

Kevin Dwyer, Salt Lake Valley Trails Society, stated this mountain bike group was growing and there was a lack of trail resources. He thought there should be more transparency and communication with various governmental entities and the user groups. He asked that his group be involved as a stakeholder. With respect to the Transit agenda item, he met with Laura Hanson, UTA, and talked about the mountain bike shuttle operations for Big Cottonwood Canyon. He felt a formalized system should be created for minimizing the loads going up the canyon and also with parking and sanitation at the top of the canyon.

Commissioner Bradley arrived at 3:20 p.m.

C. Appointment of Commissioner Representing Cottonwood Heights:

Commissioner McCandless moved to appoint Cottonwood Heights Mayor Michael J. Peterson to the Central Wasatch Commission. Commissioner Beerman seconded the motion.

RESULT: APPROVED

AYES: Commissioners Beerman, Biskupski, Bradley, McCandless and Peterson

EXCUSED: Commissioners Braceras and McAdams

Commissioner Peterson stated he served two terms on the Cottonwood Heights City Council before becoming Mayor. He indicated he worked for 35 years as a Parks and Recreation practitioner, and stated he was qualified and excited to serve on this commission.

D. Recognition of Past Members:

Acting Chair Biskupski expressed appreciation to outgoing Commissioners Dolan and Cullimore. Commissioner Peterson requested the resolution be read at the respective city council meetings of Former Sandy Mayor Tom Dolan and Former Cottonwood Heights Mayor Kelvin Cullimore. Acting Chair Biskupski read the resolution into the record. Commissioner Beerman stated he worked with these men for the past five years and had witnessed their vision, hard work and ability to build consensus, which got this group to where it was today.

Commissioner Beerman moved to approve Resolution 2018-01, a resolution expressing gratitude to Former Mayors Dolan and Cullimore for their work and service to the Central Wasatch Commission. Commissioner Peterson seconded the motion.

RESULT: APPROVED

AYES: Commissioners Beerman, Biskupski, Bradley, McCandless and Peterson

EXCUSED: Commissioners Braceras and McAdams

E. Election of Chair:

Acting Chair Biskupski nominated Chris McCandless as chair. Commissioner McCandless accepted the nomination. Commissioner Peterson seconded the nomination.

RESULT: APPROVED

AYES: Commissioners Beerman, Biskupski, Bradley, McCandless and Peterson

EXCUSED: Commissioners Braceras and McAdams

Commissioner Bradley expressed his support of Chair McCandless.

F. Consideration of Resolution 2018-02, Amending the 2017-2018 Tentative Budget, Rescheduling the Time and Place of a Public Hearing on the Tentative Budget and Providing for Public Notice of Such Meeting:

Laura Briefer stated the budget had not changed since the December 18th meeting, the revenues and expenses being the same, but the format was changed to meet standardized accounting principles. The tentative budget would be discussed and a public hearing would be held on February 28, 2018, at 9:00 a.m.

Vice Chair Biskupski moved to approve Resolution 2018-02, amending the 2017-2018 Tentative Budget, rescheduling the time and place of a public hearing on the Tentative Budget and providing for public notice of such meeting. Commissioner Bradley seconded the motion.

RESULT: APPROVED

AYES: Commissioners Beerman, Biskupski, Bradley, McCandless and Peterson

EXCUSED: Commissioners Braceras and McAdams

G. Discussion of Proposed Amendment to the Bylaws:

Laura Briefer stated the amendment would change the annual meeting date from January to the first scheduled meeting on or after July 1st of each year in order to align with the fiscal year. It would also align with the founding meeting of this Commission.

Commissioner Peterson moved to approve the bylaws amendment of changing the annual meeting date from the First of January to on or after July 1st of each year. Vice Chair Biskupski seconded the motion.

RESULT: APPROVED

AYES: Commissioners Beerman, Biskupski, Bradley, McCandless and Peterson

EXCUSED: Commissioners Braceras and McAdams

H. Discussion of Criteria for Additional Members:

Laura Briefer stated it was proposed at the December meeting to develop criteria for additional members. The Interlocal Agreement allowed additional members, but didn't specify criteria. The packet included proposed criteria, including being a government entity from Salt Lake or Summit Counties, having a common border with the CWC boundary, or having jurisdiction within the CWC boundary area, and contributing funds to the CWC. Limitations on the Commission were that the number of members should not exceed nine persons and an entity should have no more than one individual representing it on the Board, except for Salt Lake County, which was allowed two seats

per the Interlocal Agreement. Briefer stated the Town of Alta and Summit County had both expressed a desire to be on the Board.

Commissioner Beerman stated both entities that were interested in being on the board met the proposed criteria and contributed financially. Commissioner Bradley agreed both entities would fit into the Board. Commissioner Peterson stated he would have further questions when he saw the applications. He favored an odd number, like nine, so there wouldn't be a tie vote. He indicated that UDOT was already a member, and wondered how it would fit the proposed criteria. Briefer stated UDOT was a governmental entity and had jurisdiction in the area. Vice Chair Biskupski stated the criteria and applicants could be voted on at the same meeting. Chair McCandless stated after the Commission voted on the applicants, then each entity would have to ratify the decision to accept them into the Commission. Commissioner Beerman clarified that only the four partners would have to ratify the new members; therefore UDOT and Park City would not need to ratify them.

Briefer stated staff would reach out to the entities requesting membership and have them apply, and then staff would determine how the entities met the requirements.

I. Staffing Discussion:

Laura Briefer stated a job announcement for CWC Executive Director was placed with many entities on January 22nd and there were many applicants. She asked how the Commissioners would like to participate in the screening and interview process. Vice Chair Biskupski requested to see all applications. Chair McCandless stated he would like the applicants screened. Commissioner Peterson asked to be involved in the final five to seven applicants. Chair McCandless indicated the applications of those that passed the screening would be distributed to the Board members. Briefer hoped to have the position filled at the April meeting. Commissioner Beerman indicated he would like to see all applicants that met the minimum qualifications, and noted a couple of special meetings should be scheduled for March for interviews and selection.

Briefer reviewed the need for legal counsel, accounting and financial services, and intergovernmental services. She received letters of interest from law firms and recommended Shane Topham from Jones Waldo Law Firm to fill the position of legal counsel. She received various resumes for accounting services and recommended David Sanderson. She also recommended Bill Simmons to fill the position of lobbyist/ intergovernmental services and noted he was the primary lobbyist for Mountain Accord in Washington.

Chair McCandless stated Topham would be a great attorney. David Sanderson stated he worked in government for over 30 years. At this time he serviced 10 entities.

Vice Chair Biskupski asked if there were questions about the contract for lobbyist. Briefer stated staff would prepare a contract for the lobbyist. Commissioner Beerman asked if the fee was the same as it was for Mountain Accord. Chair McCandless asked to discuss the job description for the lobbyist. Commissioner Bradley asked if a motion should be made that would allow a lobbyist to address HB 135 and HB 136. Chair McCandless felt the service was not necessary for this year. Vice Chair Biskupski stated Salt Lake City was already opposing the bill. Chair McCandless requested that the lobbyist position be discussed further at the next meeting. The Commissioners agreed to the request. Commissioner Beerman stated the cities were working in concert with CWC interests at the Legislature.

Vice Chair Biskupski moved to approve the staff appointments of Shane Topham for legal counsel and David Sanderson for accounting services. Commissioner Peterson seconded the motion.

RESULT: APPROVED

AYES: Commissioners Beerman, Biskupski, Bradley, McCandless and Peterson

EXCUSED: Commissioners Braceras and McAdams

J. Discussion of Stakeholder Council Application:

Kimi Barnett presented an updated application form that would assist CWC in the selection process. She reviewed the questions as well as the score sheet and recommended the applications be sent to the future executive director, who would oversee the council. Barnett indicated that the stakeholder council would consist of 28-35 individuals per the Interlocal Agreement. Commissioner Beerman asked if the Board would serve on the group. Barnett stated the executive director would manage the group, and on occasion commissioners could attend the meetings.

K. Cottonwood Canyons Transportation Update:

Laynee Jones reviewed the purpose of CWC and indicated the cars that visited Big and Little Cottonwood Canyons for recreation were impacting the canyons. Two million cars visited during the summer and 1.7 million cars visited during the winter. Buses carried 1,500-2,000 riders on peak days. Back country trailheads were full so cars were parked illegally. As the project moved forward, she wanted to also address parking and toilets.

Jones proposed reducing cars by increasing the bus system, ridership and carpooling. Many asked if cars could be banned and a shuttle service used. The shuttle cost was

estimated at \$30 million. The cost for increasing bus service by 20% would be \$20 million in new buses plus operating costs. She recommended a bus lane for buses that would come every three to five minutes. She also recommended a plan for resident access at the base of the canyons, as well as bus stops with amenities such as restrooms, crosswalks, and wheelchair accessibility.

Commissioner Beerman asked if the three to five minute bus headways would happen only during peak hours or if the schedule would be fixed all day. Jones indicated the increased service would be during a three hour period in the winter. Commissioner Beerman noted the cost estimates, but didn't see estimates for offsets like tolling. Jones thought UDOT might implement a tolling system that would vary based on demand. Chair McCandless asked if Jones had looked at HB 136. Jones commented that she read it and participated in conversations when the bill was drafted. She stated there was not enough transit service at this time in the valley so the request for more transit in the canyons might not get funding. Chair McCandless stated he talked with Carlos Braceras from UDOT and it could be up to two years before the transit was figured out, and asked if there were any short term remedies. Jones stated there should be 15 minute headways in both canyons going all day to solve the problem without the need for additional buses, but she didn't know if there was operating funding for that. Also, there was a concern about putting people up there without toilets, crosswalks and wheelchair accessibility.

John Thomas, UDOT Project Manager for Little Cottonwood Canyon IS, stated he was working on solving the transportation issues. A notice of intent would be filed in March. Then UDOT would develop a purpose of meeting. In April, they would work on alternatives and collect field data. In October, recommendations would be given. Vice Chair Biskupski asked if the crosswalks would be part of the project. Thomas stated everything would be analyzed and discussed thoroughly. Vice Chair Biskupski asked who was maintaining restrooms in the canyons. Briefer stated many were owned and operated by the Forest Service, who had a maintenance agreement with Salt Lake City.

Commissioner Peterson asked about the funding for this project. Thomas stated the Little Cottonwood Canyon project received \$65 million. Chair McCandless asked what the estimated budget would be. Thomas stated \$65 million could make a lot of progress in this canyon.

L. Other Business

With no further business, the meeting was adjourned.

Michelle Kellogg, Park City Recorder