

1 **MINUTES OF THE CENTRAL WASATCH COMMISSION STAKEHOLDERS**  
2 **COUNCIL MEETING HELD WEDNESDAY, JANUARY 15, 2020 AT 3:00 P.M.,**  
3 **COMMUNITY ROOM, 2277 EAST BENGAL BOULEVARD, COTTONWOOD**  
4 **HEIGHTS, UTAH**  
5

6 **Present:** Chair Greg Summerhays, Vice-Chair Dr. Kelly Bricker, Del Draper, John  
7 Knoblock, Ed Marshall, Carl Fisher, Annalee Munsey, Brian Hutchinson,  
8 Will McCarvill, Dave Fields, Michael Marker, Barbara Cameron, Megan  
9 Nelson, Nate Furman, Kirk Nichols, Kyle Maynard  
10

11 **Via Telephone:** Carolyn Wawra  
12

13 **CWC Staff:** Executive Director Ralph Becker, Deputy Director Blake Perez, CWC  
14 Legal Council Shane Topham, Communications Director Lindsey Nielsen,  
15 Intern Quinn Graves  
16

17 **1. OPENING**  
18

- 19 **a. Greg Summerhays will Conduct the Meeting as Chair of the Stakeholders**  
20 **Council (“SHC”).**  
21

22 Stakeholders Council Chair Greg Summerhays called the meeting to order at approximately  
23 3:00 p.m.  
24

- 25 **b. The Stakeholders Council will Consider Approving the Meeting Minutes of**  
26 **Wednesday, December 18, 2019.**  
27

28 The minutes were reviewed and modified to change the name of “Del Despain” to “Del Draper”,  
29 reflect the last name of Megan Nelson, and change the figure identified by Mike Maughan of  
30 “60,000” to “6,000”.  
31

32 **MOTION:** Barbara Cameron moved to approve the minutes of Wednesday, December 18, 2019,  
33 as corrected. [REDACTED] seconded the motion. The motion passed with the unanimous consent  
34 of the Council.  
35

36 **2. REVIEW AND DISCUSSION REGARDING MEMBERSHIP**  
37

- 38 **a. Greg Summerhays and Blake Perez will Lead a Discussion on the Current**  
39 **Stakeholders Council Membership.**  
40

41 Chair Summerhays reminded the Commission Members that each applied to serve on the  
42 Stakeholders Council when it was formed. At that time, a formal process was not established to  
43 address resignations and how to bring new members on board. New members will apply and their  
44 names will go before the CWC Board for review and approval. There are currently 31 members  
45 of the Stakeholders Council. The bylaws specify that membership needs to be limited to 28 to 35  
46 members. Although they are at an acceptable number, a few applications have been received.

1  
2           **b. Greg Summerhays will Assign Stakeholders Council Members Either Two-**  
3           **Year or Four-Year Initial Terms Effective from January 2019, as Per the CWC**  
4           **Interlocal Agreement.**  
5

6 Chair Summerhays explained that on a list of members, they alternated between two and four-year  
7 terms. There are term limits, which were staggered.  
8

9 A question was raised about members with a poor attendance record. Deputy Director, Blake  
10 Perez explained that according to the Rules and Procedures, that determination is up to the CWC  
11 Board. It was noted that when the two-year terms expire, they will convert to four-year terms.  
12 Ultimately, all terms will be four-year terms beginning next year.  
13

14 **3. CAPACITY COMMITTEE UPDATE**  
15

16           **a. Blake Perez will Lead a Discussion on New CWC Structure and How the**  
17           **Stakeholders Council and Its Committees will Function.**  
18

19 Mr. Perez reported that a decision was made to hold quarterly meetings. As a result, the  
20 Stakeholders Council will not meet again until April. They also agreed to establish committees.  
21 He described the flow between the CWC Board, the Stakeholders Council, and the various  
22 committees. The CWC Board asked that three smaller committees be formed to address:  
23

- 24           • Transportation;
- 25           • Short-Term Projects; and
- 26           • Legislation-Land Tenure.
  
27

28 The Stakeholders Council made the decision to form committees. The CWC Board requested that  
29 the committees not be duplicative of the work the Board is doing. Committee meetings shall be  
30 open to the public and Stakeholders Council members at various times will be invited to  
31 participate. Work that has been done will be reported on at the quarterly meetings.  
32

33 John Knoblock reported that there may be times when a committee has a connection to a short-  
34 term project that the CWC is involved with. He suspected there will be some interface with them  
35 more often than quarterly. CWC Executive Director, Ralph Becker explained that their job is to  
36 coordinate the system they have set up.  
37

38 Chair Summerhays explained that under the Rules and Procedures, the Stakeholders Council has  
39 the ability to form sub-committees with a majority vote of the Council. Each sub-committee will  
40 be established for a period of not to exceed one year. As sub-committees are formed the structure  
41 can be discussed. A lengthy list of committees was compiled with the intent being to narrow them  
42 down to a more manageable list. Chair Summerhays explained that each sub-committee will  
43 include less than a quorum of the Stakeholders Council with no more than 16 serving. It was noted  
44 that the Visitor Management Study and the Millcreek Committees should be part of the discussions  
45 as well.  
46

1 With regard to a question raised regarding the transportation committees, Mr. Becker explained  
2 that the focus will be looking at a mountain transportation system that includes the valleys, front  
3 and back, and the Big Cottonwood Canyon connection and destinations. Geographically it will  
4 cover from the airport, through the Salt Lake Valley, and into the mountains.

5  
6 Chair Summerhays explained that the intent of today's meeting is to define the committees and  
7 their purpose. John Knoblock commented on the potential for redundancy in committees. Chair  
8 Summerhays stated that the best option may be to not form separate committees and instead  
9 actively participate in other committees that already exist on certain issues.

10  
11 Will McCarvill commented that with respect to the upcoming revision of the Wasatch Canyons  
12 Master Plan that is being rolled out, the County will be putting more attention and resources toward  
13 the canyon. He explained that there has been a change in thinking on the part of the County over  
14 the years and the Master Plan addresses working together with the Forest Service.

15  
16 Brian Hutchinson stated that the Millcreek Canyon Committee, the Forest Service, the County,  
17 and Millcreek each bring their own insight and have some independence.

18  
19 **b. Greg Summerhays will Lead a Discussion on a Comprehensive List of**  
20 **Potential Stakeholders Council Committees.**

21  
22 There was discussion of the creation of a comprehensive list of committees. Timing issues were  
23 discussed. Chair Summerhays stated that the intent is to first narrow the list down to six or eight  
24 and then reduce them further to three or four committees. Representatives of the groups will then  
25 address the group and describe the purpose. Mr. Perez suggested that some groups be merged to  
26 avoid redundancy.

27  
28 The list of committees was compiled. Recreational ecology was described that will address small  
29 area disturbance due to recreation. The intent would be to guide visitor capacity.

30  
31 Barbara Cameron commented on the importance of revenues and funding.

32  
33 Will McCarvill questioned what can be done to build relationships outside the Central Wasatch.

34  
35 John Knoblock commented on the role of Millcreek.

36  
37 Ed Marshall explained that there was concern that they would just be debating in their respective  
38 committees issues that government agencies are not receptive to. The overall issue seemed to be  
39 that it would be better to have a voice.

40  
41 Dave Fields questioned whether they would have the ability to hire experts. Chair Summerhays  
42 stated that ultimately there three or four committees should be able to propose solutions to report  
43 back to the CWC Board.

44  
45 Brian Hutchinson suggested they evaluate different modes of transportation, visitor capacity, and  
46 equity.

1  
2 John Knoblock pointed out that the Forest Service owns about 60% of the land in the CWC area.  
3 Chair Summerhays' understanding was that there is funding available to work on a Master Trails  
4 Plan. He stated that that might be a tangible project they could work on as well.

5  
6 Mr. Becker explained that the intent would not be to overlap or duplicate work done by other  
7 entities such as the Forest Service.

8  
9 Will McCarvill thought that a committee dealing with trails would be of value to help unite the  
10 surrounding trails groups. Other potential committees were identified as one addressing the carbon  
11 footprint and another dealing with the lower canyon. Barbara Cameron questioned whether it  
12 would be worthwhile to combine a committee dealing with policy and protection and a carbon  
13 footprint that would serve as a model for all of the committees.

14  
15 **c. Stakeholders Council Members will Participate in a Committee Prioritization**  
16 **Exercise.**

17  
18 The Stakeholders Council Members were divided into groups and tasked with narrowing the list  
19 down.

20  
21 Mr. Becker explained that the objective of the Interlocal Agreement for the CWC and the  
22 Stakeholders Council is to fulfill the goals of Mountain Accord in areas where there have been  
23 changes and Mountain Accord is not providing guidance. A suggestion was made about the  
24 potential for a group of Stakeholders to be formed in an effort to resolve some of the outstanding  
25 issues.

26  
27 **d. As Per the Stakeholder Council Rules and Procedures, the Chair will**  
28 **Designate the Committees to be Formed, Subject to Ratification by Majority**  
29 **Vote of the Stakeholders Council.**

30  
31 The proposed groups were identified as:

- 32  
33
  - Visitor Management;
  - 34 • Trails and Trailheads; and
  - 35 • Millcreek.

36  
37 **e. The Stakeholders Council Members will Break Out into Approved**  
38 **Committees to Formulate Each Committee's Proposed Purpose, Objectives,**  
39 **Leadership (Chair and Co-Chair), and Meeting Schedule.**

40  
41 Each of the three groups was next given 15 minutes to clearly define the purpose of their respective  
42 committees and select chairs and co-chairs.

1           **f.     The Stakeholders Council Members will Reconvene to Share Each Approved**  
2           **Committee’s Proposed Purpose, Objectives, Leadership, and Meeting**  
3           **Schedule.**  
4

5 Chair Summerhays reported on the Trails and Trailhead Committee and stated that their purpose  
6 was as outlined in Mountain Accord and implement a Master Trails Plan and work to get Storm  
7 Mountain shovel ready to add or enhance the restroom situation there. John Knoblock was selected  
8 as Chair and Barbara Cameron as Co-Chair. Possible funding streams were also identified.  
9

10 Annalee Munsey reported on the Visitor Management Committee. Their purpose was to address  
11 user management in the canyons. One of their objectives was to fund the study, collect data, look  
12 at studies that have been conducted, and provide data and arguments that will assist decision-  
13 makers such as the ski resorts and the Forest Service. They plan to meet monthly. Annalee Munsee  
14 will serve as Chair with Will McCarvill as Co-Chair.  
15

16 Ed Marshall reported on the Millcreek Committee. Their goal was to focus specifically on  
17 Millcreek Canyon in terms of safety, dogs, bikes, tolls, and parking. Their objective was to analyze  
18 the specific issues and implement policymakers such as the Forest Service and the County. Ed  
19 Marshall would serve as Chair with Del Draper as Co-Chair.  
20

21           **g.     As Per the Stakeholders Council Rules and Procedures, the Stakeholders**  
22           **Council will Ratify and Approve the Leadership (Chair and Co-Chair) of the**  
23           **Approved Committees.**  
24

25 **MOTION:** Megan Nelson moved to approve the committees and Chairs/Co-Chairs as outlined.  
26 Carl Fisher seconded the motion. The motion passed with the unanimous consent of the Council.  
27

28 **4.     CWC STAFF REPORT**  
29

30           **i.     CWC Executive Director Ralph Becker will Provide the CWC Staff Report.**  
31

32 Mr. Becker stated that with Mountain Accord there was turmoil related to Utah County. He noted  
33 that there are many areas of overlap.  
34

35 The Commission’s action at their January meeting set the course for this year. Coming out of the  
36 Retreat in November, the CWC Board made the decision to break up into committees and focus  
37 on the following three areas:  
38

- 39           • Special projects;
- 40           • The Federal Legislation; and
- 41           • Short-Term Projects.
- 42

43 Mr. Becker reported that there have been two appropriations from the Legislature to look at Little  
44 Cottonwood Canyon and the gravel pit areas for acquiring land for a parking area. The CWC  
45 Board will likely be its priority. What is needed is an approach for a true mountain transportation

1 system and providing a way to get in and out of the canyons during a major event or catastrophe.  
2 It is a huge undertaking and will be addressed this year.

3  
4 Mr. Becker described the makeup of the committees, which will include only Board Members in  
5 an effort to address the issue of quorums and noticing. They also want to be able to do the work  
6 of the committee. He acknowledged that it is an ambitious undertaking. CWC Chair Chris  
7 Robinson will be a roving member of all three committees. The intent was to identify the attributes  
8 of a successful mountain transportation system and determine which nodes are most appropriate.

9  
10 With regard to the Environmental Dashboard, the CWC Board will look at the results of a report  
11 of the first phase that will be available in February. Decisions will then be made about the next  
12 phase.

13  
14 **5. OPEN DISCUSSION**

15  
16 Barbara Cameron reported that UDOT has been working with moose in Big Cottonwood Canyon  
17 and made a path through the snowbanks for them.

18  
19 Nate Furman stated that at the last meeting, Kirk Nichols volunteered to lead an informational  
20 session on the NEPA process. He asked if that had been scheduled. Mr. Perez stated that they are  
21 still trying to set a date. Mr. Nichols expected the session to last two hours and be very structured.  
22 He preferred groups be limited to 15 or less. Over the next few weeks, a location and date will be  
23 identified.

24  
25 The next Stakeholders Council Meeting was scheduled for April 15, 2020. Those wishing to attend  
26 sub-committee meetings were invited to do so.

27  
28 **6. ADJOURNMENT**

29  
30 **MOTION:** Dave Fields moved to adjourn. The motion was seconded by Megan Nelson. The  
31 motion passed with the unanimous consent of the Council.

32  
33 The Central Wasatch Commission Stakeholders Council meeting adjourned at approximately  
34 4:34 p.m.

1 *I hereby certify that the foregoing represents a true, accurate and complete record of the Central*  
2 *Wasatch Commission Stakeholders Council Meeting held Wednesday, January 16, 2020.*

3

4 *Teri Forbes*

5 Teri Forbes

6 T Forbes Group

7 Minutes Secretary

8

9 Minutes Approved: \_\_\_\_\_